TRANSITION

The NI Assembly - Relationships with Other UK Assemblies

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SINGLE CHAMBER PARLIAMENTS CHECKS AND BALANCES





INTRODUCTION

- Origins of study: Westminster tradition is for bicameral parliaments
- Stormont had Senate: as did 6 of 9 parliaments studied
- What checks does second chamber provide?
- How can single chamber parliament be designed to incorporate those checks and balances?
- Dynamic issue of balance between executive, parliament, judiciary and the electorate

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PARLIAMENTS STUDIED

- Denmark
- Sweden
- Lower Saxony
- Bavaria
- Catalonia
- Quebec
- British Columbia
- Queensland
- New Zealand



THREE TYPES OF CHECKS

- Constitutional framework e.g., electoral system
- Parliamentary design and procedure e.g. committee structure
- External e.g. ombudsman



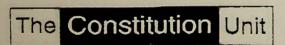


CONSTITUTIONAL FRAMEWORK (1)

- PR electoral system (Sw, De, NZ, LS, B, Cat)
 - tends to coalition govt
 - democratic legitimacy
- Number of MPs, higher better

Entrenched functional elements of democratic system, e.g.

- right to vote
- freedom of political speech
- Catalan Statute of Autonomy





CONSTITUTIONAL FRAMEWORK (2)

- Entrenched substantive human rights,
 e.g.
 - ECHR in Sw
- Minimum standards for legislation (Qld, LS, B)
- Separation of executive and legislature (All)

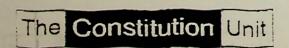




CONSTITUTIONAL FRAMEWORK (3)

 Federal or quasi-federal structure (Qbc, QLD, LS, B, Cat)

- Special Commissions of inquiry (All)
- Recall (BC)
- Initiative (BC, LS, B, NZ)
- Unique to jurisdiction, e.g. Treaty of Waitangi in NZ, Statute of Autonomy





PARLIAMENT DESIGN AND PROCEDURE

- Parliamentary committees (All)
- Minority procedural rights (De, Sw)
- Pre-legislative scrutiny (All)
- Parliamentary questions (All)
- Presiding officers (All)
- Investigatory powers (All)





EXTERNAL

Ombudsman (All)

Audit (All)

Press scrutiny

International pressures

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SUMMARY

Success of the constitutional framework depends heavily on political dynamics once the Parliament is operational

Second chamber not warranted

Key features with relevance to NI

Northern Ireland Assembly mechanisms



